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In this photo provided by the Australian Government Royal Commission, Commissioner Justice Peter McClellan, seated left, watches as Governor-General of Australia Peter Cosgrove, seated right, signs a document after receiving the final report of the Royal Commission into Institutional Responses to Child Sexual Abuse at Government House, in Canberra, Dec. 15, 2017. The commission delivered its final 17-volume report and 189 recommendations following a wide-ranging investigation. (Jeremy Piper/Australian Government Royal Commission via AP)

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CANBERRA, Australia — December 15, 2017

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An Australian inquiry into child abuse recommended Friday that the Catholic Church lift its demand of celibacy from clergy and that priests be prosecuted for failing to report evidence of pedophilia heard in the confessional.

Australia's Royal Commission into Institutional Responses to Child Sexual Abuse delivered its final 17-volume report and 189 recommendations following a wide-ranging investigation. Australia's longest-running royal commission — which is the country's highest form of inquiry — has been investigating since 2012 how the Catholic Church and other institutions responded to sexual abuse of children in Australia over 90 years.

The report heard the testimonies of more than 8,000 survivors of child sex abuse. Of those who were abused in religious institutions, 62 percent were Catholics.

"We have concluded that there were catastrophic failures of leadership of Catholic Church authorities over many decades," the report said.

Recommendations include that the Australian Catholic Bishops Conference request that the Vatican consider introducing voluntary celibacy for clergy.

It said the bishops' body should also request clarity on whether information received in the confessional that a child has been sexually abused is covered by the seal of secrecy and whether absolution of a perpetrator should be withdrawn until the perpetrator confesses to police.

Catholic clerics who testified to the royal commission gave varying opinions about what if anything a priest could divulge about what was said in a confessional about

child abuse.

The commission's recommendations, which with interim reports total 409, include making failure to report child sexual abuse a criminal offense. Clerics would not be exempt from being charged.

The law should exclude any existing excuse or privilege relating to a religious confessional, it said.

Pope Francis's former finance minister, Cardinal George Pell, testified in a video link from the Vatican in 2016 about his time as a priest and bishop in Australia. Pell this year became the most senior Catholic official to face sex offense charges.

Through his lawyers, Pell has vowed to fight the charges of sexual assault.

The commission found that the church's responses to complaints and concerns about clerics in Australia were "remarkably and disturbingly similar."

The president of the Australian Catholic Bishops Conference, Archbishop Denis Hart, said many of the commission's recommendations "would have significant impact on the way the Catholic Church and others operate in Australia."

He said the Vatican is already giving "serious consideration" to questions raised by the commission about the extent of the seal of the confession and whether child molesters who did not confess to police could be absolved.

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"I cannot break the seal. The penalty for any priest breaking the seal is excommunication; being passed out of the church," Hart said. "I revere the law of the land and I trust it, but this is a sacred, spiritual charge before God which I must honor, and I have to try and do what I can do with both."

He said the Australian bishops would put the celibacy recommendations to the Vatican, but added, "I believe that there are real values in celibacy."

The commission found that celibacy was not a direct cause of child sexual abuse, but was a contributing factor, especially when combined with other risk factors.

"We conclude that there is an elevated risk of child sex abuse where compulsorily celibate male clergy or religious have privileged access to children in certain types of Catholic institutions, including schools, residential institutions and parishes," the report said.

Prime Minister Malcolm Turnbull, a Catholic, recommended all Australians read the report.

"What that commission has done is exposed a national tragedy. It's an outstanding exercise in love and I thank the commissioners and those who had the courage to tell their stories," Turnbull said.

Catholicism is the largest denomination in majority-Christian Australia.

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